



FEDERAL ELECTION COMMISSION  
WASHINGTON, D.C. 20463

**VIA CERTIFIED MAIL**  
**RETURN RECEIPT REQUESTED**

Deanna Nesburg  
End Citizens United  
P.O. Box 66005  
Washington, DC 20035

MAY - 8 2019

RE: MUR 7517

Dear Ms. Nesburg:

The Federal Election Commission reviewed the allegations in your complaint received on October 16, 2018. On May 1, 2019, based upon the information provided in the complaint and supplementary complaint, and information provided by the respondents, the Commission decided to exercise its prosecutorial discretion to dismiss the allegations as to Mast for Congress, and Paul Kilgore, in his official capacity as treasurer, and Brian Mast and close its file in this matter. Accordingly, the Commission closed its file in this matter on May 1, 2019. A copy of the General Counsel's Report, which more fully explains the basis for the Commission's decision, is enclosed.

Documents related to the case will be placed on the public record within 30 days. See Statement of Policy Regarding Disclosure of Closed Enforcement and Related Files, 68 Fed. Reg. 70,426 (Dec. 18, 2003) and Statement of Policy Regarding Placing First General Counsel's Reports on the Public Record, 74 Fed. Reg. 66132 (Dec. 14, 2009).

The Federal Election Campaign Act of 1971, as amended, allows a complainant to seek judicial review of the Commission's dismissal of this action. See 52 U.S.C. § 30109(a)(8).

Sincerely,

Lisa J. Stevenson  
Acting General Counsel

BY: Jeff S. Jordan  
Assistant General Counsel

Enclosure  
General Counsel's Report

**BEFORE THE FEDERAL ELECTION COMMISSION**

**ENFORCEMENT PRIORITY SYSTEM  
DISMISSAL REPORT**

**MUR: 7517**

**Respondents:** Mast for Congress  
and Paul Kilgore, as Treasurer  
("the Committee")<sup>1</sup>  
Brian Mast

**Complaint Receipt Date:** October 16, 2018

**Response Date:** November 27, 2018

**Alleged Statutory  
Regulatory Violations:**

**52 U.S.C. § 30120(d)(1)(B)(i);  
11 C.F.R. § 110.11(c)(3)(ii)**

The Complaint alleges that the Committee failed to include the appropriate disclaimer on a television advertisement that attacks Mast's opponent.<sup>2</sup> The Complaint states that although the ad has a written and spoken disclaimer, it does not include a clearly identifiable image of Mast.<sup>3</sup> Respondents do not dispute the small size of the image of the candidate in the ad, but maintain that the image was clearly identifiable and complied with the plain language of the Act.<sup>4</sup> Respondents further state that the Committee revised the ad less than one day after the first version aired, and replaced it with a second version that included a full-screen image of the candidate.<sup>5</sup>

Based on its experience and expertise, the Commission has established an Enforcement Priority System using formal, pre-determined scoring criteria to allocate agency resources and assess whether particular matters warrant further administrative enforcement proceedings. These

<sup>1</sup> Brian Mast won the November 6, 2018, general election for Florida's 18th Congressional District.

<sup>2</sup> Compl. at 1, 2 (October 16, 2018).

<sup>3</sup> *Id.* at 2. The Complaint claims that the ad shows an indistinct small image of an individual against an American flag that does not clearly identify the candidate, and is barely recognizable as Mast. *Id.* The Complaint attaches a screenshot of the final frame of the ad that shows an image of Mast's opponent taking up most of the screen, and contains an image of Mast that is adjacent to, and approximately the same size as, the written disclaimer. *Id.* at Ex. A.

<sup>4</sup> Resp. at 2, 3 (October 9, 2018). Respondents observe that Commission regulations state that the photographic image of a candidate shall be considered clearly identified if it is at least eighty (80) percent of the vertical screen height, *see* 11 C.F.R. § 110.11(c)(3)(ii), but maintain that the 80% standard is a safe harbor provision and not a requirement, and assert that the Act does not contain a sizing requirement. *Id.* at 3.

<sup>5</sup> *Id.* at 2, 3.

criteria include (1) the gravity of the alleged violation, taking into account both the type of activity and the amount in violation; (2) the apparent impact the alleged violation may have had on the electoral process; (3) the complexity of the legal issues raised in the matter; and (4) recent trends in potential violations and other developments in the law. This matter is rated as low priority for Commission action after application of these pre-established criteria. Given that low rating, the swift revision of the ad, and the unlikelihood the general public would have been confused as to whether the television ad was authorized by Mast,<sup>6</sup> we recommend that the Commission dismiss the Complaint consistent with the Commission's prosecutorial discretion to determine the proper ordering of its priorities and use of agency resources.<sup>7</sup> We also recommend that the Commission close the file as to all Respondents and send the appropriate letters.

Lisa J. Stevenson  
Acting General Counsel

4/19/19  
\_\_\_\_\_  
Date

BY: Charles Kitcher by J.S.  
Charles Kitcher  
Acting Associate General Counsel

Jeff S. Jordan  
Jeff S. Jordan  
Assistant General Counsel

Donald E. Campbell  
Donald E. Campbell  
Attorney

<sup>6</sup> Although the television ad did not contain a video of Mast stating that he approved the ad, or a large image of the candidate. Respondents assert that the original ads included a voiceover of Mast orally stating that he approved the ad and a written disclaimer stating that the Committee paid for them. Resp. at 3; see also Compl. at 2.

<sup>7</sup> *Heckler v. Chaney*, 470 U.S. 821, 831-32 (1985).